# AGENDA

# JEFFERSON COUNTY BOARD MEETING

Tuesday, August 13, 2013 7:00 p.m.

# Jefferson County Courthouse 320 South Main Street, Room 205 Jefferson, WI 53549

- 1. CALL TO ORDER
- 2. PLEDGE OF ALLEGIANCE
- 3. <u>ROLL CALL</u>
- 4. CERTIFICATION OF COMPLIANCE WITH OPEN MEETING LAW
- 5. **<u>REVIEW OF THE AGENDA</u>**
- 6. APPROVAL OF JULY 9, 2013 COUNTY BOARD MINUTES

#### 7. COMMUNICATIONS

- a. Treasurer's Monthly Report (Page 1)
- b. The Honorable F. James Sensenbrenner, Jr., representative in Congress (Page 2)
- c. Zoning Committee Notice of Public Hearing, August 15, 2013, 7:00 p.m. Rm 205 (Page 3-4)

### 8. PUBLIC COMMENT

#### 9. SPECIAL ORDER OF BUSINESS

- a. Presentation of the audited 2012 Comprehensive Annual Financial Report (CAFR) for Jefferson County by CliftonLarsonAllen LLP
- b. Presentation of Highway Facility Site Plan Barrientos Design & Consulting, Norm Barrientos

#### 10. ANNUAL REPORTS

- a. Fair Park David Diestler
- b. Highway Bill Kern
- c. Parks Joe Nehmer

#### **COMMITTEE REPORTS / RESOLUTIONS / ORDINANCES**

#### 11. PLANNING & ZONING COMMITTEE

- a. Report Approval of Petitions (Page 5)
- b. Ordinance Amend Zoning Ordinance (Page 6-7)

#### 12. ADMINISTRATION AND RULES COMMITTEE

- a. Ordinance 2013-09– Reporting absence to County Clerk in advance of County Board meeting (Page 8)
- b. Resolution Support of Clean Energy Choice for Wisconsin (Page 9)
- 13. HUMAN RESOURCES COMMITTEE
  - a. Resolution Amend the Deferred Compensation Plan thru Nationwide Insurance (Page 10)

#### 14. INFRASTRUCTURE COMMITTEE

a. \*Resolution – Award bid for Sheriff Annex building project (Addendum to Agenda)

- b. Resolution Authorization to contract for professional services for demolition of Countryside Home (Page 11)
- c. Resolution Authorization to contract for professional services for the construction of a new highway facility (Page 12)
- d. \*Resolution Site plan approval for the new Highway Department facility (Page 13-14)

#### 15. LAW ENFORCEMENT AND EMERGENCY MANAGEMENT COMMITTEE

- a. Public Hearing on All Hazards Mitigation Plan (Page 15)
- b. Resolution Adopting the Jefferson County Natural Hazards Mitigation Plan: 2013-2017 (Page 16-28)

#### 16. PARKS COMMITTEE

- a. Resolution Accepting Quirk Foundation donation of \$25,000 to assist in the purchase of the Watertown Outboarders, Inc. property (Page 29-30)
- 17. ANNOUNCEMENTS
- 18. <u>ADJOURN</u>

\*The Infrastructure Committee will vote on these items at their August 13<sup>th</sup> meeting prior to the board meeting.

#### NEXT COUNTY BOARD MEETING

## SEPTEMBER 10, 2013 7:00 P.M. ROOM 205

# GENERAL FINANCIAL CONDITION JEFFERSON COUNTY WISCONSIN August 1, 2013

Available Cash on Hand July 1, 2013 July Receipts	\$ \$	(66,097.38) 16,961,254.02		
Total Cash	Ψ	10,301,234.02	\$	16,895,156.64
Disbursements	¢	0.590.080.54		
General - July 2013 Payroll - July 2013	\$ \$	9,586,989.51 1,229,087.87		
Total Disbursements			\$	10,816,077.38
Total Available Cash			\$	6,079,079.26
Cash on Hand (in bank) Aug. 1, 2013 Less Outstanding Checks	\$ \$	6,928,096.17 849,016.91		
Total Available Cash			\$	6,079,079.26
Local Government Investment Pool - Ge	neral		\$	43,402,235.74
Institutional Capital Management			\$	15,937,157.16
Local Government Investment Pool -Cler	rk of Cou	rts	\$	25,916.44
Local Government Investment Pool -Far	mland Pr	eservation	\$	252,613.43
Local Government Investment Pool -Par	ks/Liddle		\$	87,416.21
			\$	59,705,338.98
2013 Interest - Super N.O.W. Account			\$	833.50
2013 Interest - L.G.I.P General Funds			\$	14,408.68
2013 Interest - ICM			\$	116,076.54
2013 Interest - AIM			\$	288.51
2013 Interest - L.G.I.P Parks /Carol Lic 2013 Interest - L.G.I.P Farmland Prese		1	\$	57.35
2013 Interest - L.G.I.P Farmland Prese 2013 Interest - L.G.I.P Clerk of Courts	rvation		\$ \$	165.72 17.00
Total 2013 Interest			<u>ψ</u> \$	131,847.30
			φ	151,047.50

JOHN E. JENSEN JEFFERSON COUNTY TREASURER



COMMITTEE ON THE JUDICIARY

SUBCOMMITTEE ON CRIME, TERRORISM, AND HOMELAND SECURITY CHAIRMAN

COMMITTEE ON SCIENCE, SPACE, AND TECHNOLOGY VICE-CHAIRMAN



Congress of the United States House of Representatives

Washington, DC 20515–4905



WASHINGTON OFFICE: Room 2449 Rayburn House Office Building Washington, DC 20515–4905 202–225–5101

DISTRICT OFFICE:

120 BISHOPS WAY, ROOM 154 BROOKFIELD, WI 53005-6294 262-784-1111

OUTSIDE MILWAUKEE METRO CALLING AREA: 1–800–242–1119

WEBSITE: http://sensenbrenner.house.gov

Ms. Barbara Frank Jefferson County Clerk 320 S. Main Street Rm 109 Jefferson, WI 53549-1718

Dear Ms. Frank:

Thank you for sending me the resolution agreed to by Jefferson County regarding the Supreme Court's ruling in *Citizens United v. Federal Election Commission*. I appreciate hearing from you on this important issue.

Some individuals have expressed their desire to amend the Constitution and overturn the Supreme Court's holding in *Citizens United v. Federal Election Commission*. In this decision, the Supreme Court struck down the provision of the McCain-Feingold campaign finance law that prohibits union and corporate paid issue ads in the closing days of an election because the prohibition violates the First Amendment. Additionally, the Supreme Court ruled it was unconstitutional to prohibit corporations from using money from their general treasuries to pay for their own campaign ads.

I applaud the *Citizens United* decision because it upholds the principles of free speech. Contrary to what President Obama and Democrats in Congress have stated, the Supreme Court left standing current restrictions on campaign contributions from foreign entities, as well as corporate contributions given directly to a candidate's campaign. This ruling does, however, guarantee that people will not be silenced on the issues in the days leading up to an election.

Although we disagree on this particular issue, please know that I respect your views and the resolution passed by Jefferson County. Again, thank for contacting me.

Sincerely, unhem

F. JAMES SENSENBRENNER, JR. Member of Congress

FJS:jp

# Item 7c

# NOTICE OF PUBLIC HEARING JEFFERSON COUNTY PLANNING AND ZONING COMMITTEE

Steve Nass, Chair; Greg David, Vice-Chair; Don Reese, Secretary; Amy Rinard; George Jaeckel

- SUBJECT: Map Amendments to the Jefferson County Zoning Ordinance and Requests for Conditional Use Permits
- **DATE:** August 15, 2013
- **TIME:** 7:00 p.m.
- PLACE: Room 205, Jefferson County Courthouse, 320 S. Main St., Jefferson, WI
- 1. Call to Order
- 2. Roll Call
- 3. Certification of Compliance With Open Meetings Law Requirements
- 4. Review of Agenda
- 5. Explanation of Process by Committee Chair
- 6. Public Hearing

**NOTICE IS HEREBY GIVEN** that the Jefferson County Planning and Zoning Committee will conduct a public hearing at 7 p.m. on Thursday, August 15, 2013, in Room 205 of the Jefferson County Courthouse, Jefferson, Wisconsin. A hearing will be given to anyone interested in the proposals. **PETITIONERS, OR THEIR REPRESENTATIVES, SHALL BE PRESENT.** Matters to be heard are petitions to amend the zoning ordinance of Jefferson County and applications for conditional use permits. A map of the properties affected may be obtained from the Zoning Department. Individual files are available for viewing between the hours

of 8 a.m. and 4:30 p.m., Monday through Friday, excepting holidays. If you have questions regarding these matters, please contact Zoning at 920-674-7131.

# FROM AGRICULTURAL A-1 TO A-3, AGRICULTURAL/RURAL RESIDENTIAL

**R3664A-13 – Donald & Bonnie Lott:** Rezone to create a 6-acre building site from part of PIN 006-0716-1914-000 (93.4 Acres), on **Hillside Drive** in the Town of Concord.

<u>R3665A-13 – Robert Ross</u>: Rezone approximately 0.5 acre of PIN 022-0613-3621-000 (30.001 Acres) to add it to an adjoining A-3 zoned lot at W7531 CTH C in the Town of Oakland.

# CONDITIONAL USE PERMIT APPLICATIONS

<u>CU1748-13 – Jasen Wendt:</u> Conditional use to sanction an existing 1,200 square foot storage structure and allow a new 900 foot storage structure in a Residential R-2 zone at **N8894 River Road** in the Town of Watertown, on PIN 032-0815-1411-001 (3.26 Acres).

<u>CU1749-13 – Kathryn A. Dankert:</u> Conditional use to allow an extensive on-site storage structure in a Residential R-1 zone. The site is at W1229 South Shore Drive in the Town of Palmyra, on PIN 024-0516-2734-025 (0.796 Acre).

# 7. Adjourn

Individuals requiring special accommodations for attendance at the meeting should contact the County Administrator at 920-674-7101 24 hours prior to the meeting so that appropriate arrangements can be made.

# REPORT

# TO THE HONORABLE MEMBERS OF THE JEFFERSON COUNTY BOARD OF SUPERVISORS

The Jefferson County Planning and Zoning Committee, having considered petitions to amend the zoning ordinance of Jefferson County, filed for public hearing held on July 18, 2013, as required by law pursuant to Wisconsin Statutes, notice thereof having been given, and being duly advised of the wishes of the town boards and persons in the areas affected, hereby makes the following recommendations:

# APPROVAL OF PETITIONS R3646A-13, R3658A-13, R3659A-13, R3660A-13, R3662A-13 and R3663A-13

# DATED THIS TWENTY-NINTH DAY OF JULY 2013 Donald Reese, Secretary

# THE PRIOR MONTH'S AMENDMENTS R3639A-13, R3640A-13, R3647A-13, R3648A-13, R3649A-13, R3650A-13, R3651A-13, R3652A-13, R3653A-13, R3654A-13, R3655A-13, R3656A-13 AND R3657A-13 ARE EFFECTIVE UPON PASSAGE BY COUNTY BOARD, SUBJECT TO WIS. STATS. 59.69(5).

# ORDINANCE NO. 2013-\_\_\_\_

## **Amend Zoning Ordinance**

WHEREAS, the Jefferson County Board of Supervisors has heretofore been petitioned to amend the Jefferson County Zoning Ordinance, and

WHEREAS, Petitions R3646A-13, R3658A-13, R3659A-13, R3660A-13, R3662A-13 and R3663-13 were referred to the Jefferson County Planning and Zoning Committee for public hearing on July 18, 2013, and

WHEREAS, the proposed amendments have been given due consideration by the Board of Supervisors in open session,

NOW, THEREFORE, BE IT ORDAINED that the Jefferson County Board of Supervisors does amend the zoning ordinance of Jefferson County (and official zoning maps) as follows:

## FROM RESIDENTIAL R-2 TO A-3, AGRICULTURAL/RURAL RESIDENTIAL

Rezone all of PINs 006-0716-1543-012 (1.607 acres) and 006-0716-1543-008 (2.449 acres). The site is at N6121 Country View Lane in the Town of Concord. (R3646A-13 – Greg Roben)

# FROM A-1 AGRICULTURAL TO A-2, AGRICULTURAL AND RURAL BUSINESS AND A-3, AGRICULTURAL/RURAL RESIDENTIAL

Rezone to create a 0.75-acre A-2 zone with conditional use allowing a dog kennel for up to 30 dogs. Rezone a 1-acre A-3 building site adjacent to it. The site is on PIN 002-0714-2032-000 (37 acres) on Harvey Road in the Town of Aztalan. This utilizes the last available A-3 zone for the property; therefore rezoning is conditioned upon recording of an affidavit acknowledging that fact. Rezoning is further conditioned upon road access approval by the Town, upon receipt by Zoning of a soil test showing sites for installation of both initial and replacement private sewage systems, and upon approval and recording of a final certified survey map for the lots including extraterritorial plat review if necessary, and also showing the driveway serving both the A-2 and A-3 lots. Rezoning shall be null and void and of no effect one year from the date of County Board approval unless all applicable conditions have been completed by that date. (R3658A-13 and R3659A-13– Debbie Reece/Ardis Eilenfeldt Trust property)

# FROM A-1, EXCLUSIVE AGRICULTURAL TO A-3, AGRICULTURAL/RURAL RESIDENTIAL

Rezone to create a 1.5-acre rural residential building site on STH 89 from part of PIN 002-0714-3144-000 (32.803 acres) in the Town of Aztalan. This utilizes the last available A-3 zone for the property; therefore rezoning is conditioned upon recording of an affidavit acknowledging that fact. It is further conditioned upon road access approval by Wisconsin DOT, upon receipt by Zoning of a soil test showing sites for installation of both initial and replacement private sewage systems, and upon approval and recording of a final certified survey map for the lot. Rezoning shall be null and void and of no effect one year from the date of County Board approval unless all applicable conditions have been completed by that date. (R3660A-13 – Gregg Heideman/Roger & Patsy Heideman property)

Create a 1.6-acre building site near N3190 Sugarbush Lane in the Town of Hebron, on PIN 010-0615-2614-000 (39.67 acres). This utilizes the last available A-3 zone for the property; therefore rezoning is conditioned upon recording of an affidavit acknowledging that fact. It is further conditioned upon road access approval by the Town, upon receipt by Zoning of a soil test showing sites for installation of both initial and replacement private sewage systems, upon removal of the structure that exists too close to the proposed lot line and upon approval and recording of a final certified survey map for the lot. Rezoning shall be null and void and of no effect one year from the date of County Board approval unless all applicable conditions have been completed by that date. (R3662A-13 – Jeff Lukas)

Rezone 5 acres around the home at W2973 CTH CW in the Town of Watertown, from part of PIN 032-0815-0211-000 (58.4 acres). This action is conditioned upon approval and recording of a final certified survey map for the lot including extraterritorial plat review if necessary. Rezoning shall be null and void and of no effect one year from the date of County Board approval unless all applicable conditions have been completed by that date. This is for a single-family home, and the lot does not count against the number of lots that can be requested on the property because of the age of the existing home. (R3663A-13 – Frederick Uttech)

AYES
NOES
ABSTAIN
ABSENT

Requested by Planning & Zoning Committee 08-13-13

Deb Magritz: 08-07-13

#### **ORDINANCE NO. 2013-09**

#### Reporting absence to County Clerk in advance of County Board meeting

THE COUNTY BOARD OF SUPERVISORS OF JEFFERSON COUNTY DOES HEREBY ORDAIN AS FOLLOWS:

Section 1. Amend Section 3.01(3) of the Board of Supervisors' Rules of Order 2012-2014:

(3) (a) A majority of all members elected to the Board must be present to constitute a quorum for the transaction of business. In the absence of a quorum, those present may order a call of the house to compel the attendance of absent members, or they may take a recess or fix a time to which to adjourn and adjourn.

(b) County Board members who cannot attend a board meeting shall report their absence in advance as a courtesy to the other members. Such reports shall be made to the County Clerk, who shall so advise the County Administrator and Board Chair. Members reporting their absence in advance of the meeting to the County Clerk shall be noted as having done so in the minutes where their absence is recorded.

Section 2. This ordinance shall be effective after passage and publication as provided by law.

AYES
NOES
ABSTAIN
ABSENT

NOTE: Section 3.09 of the County Board Rules provides that amendments to the rules shall be made by 2/3 vote. Proposed amendments shall be introduced at one session of the Board and laid over until the next session before action is taken, unless the Board waives laying it over by unanimous vote. (1<sup>st</sup> reading – July 9, 2013)

Requested by Administration & Rules Committee

Philip C. Ristow: 05-28-13; 06-19-13; 06-24-13; 06-26-13

08-13-13

# RESOLUTION NO. 2013-\_\_\_\_

#### Support of Clean Energy Choice for Wisconsin

WHEREAS, Jefferson County has pursued the goal of becoming more sustainable in its planning, operation, management and policymaking by implementing numerous projects, initiatives and policies that save energy, reduce waste and conserve natural resources while supporting a healthy economy, and

WHEREAS, current ambiguities in state law make it difficult for customers to directly access clean renewable energy produced on their premises from systems owned by third parties, and more than 20 states have adopted policies expressly authorizing these types of arrangements with third parties, and

WHEREAS, Jefferson County urges the State of Wisconsin to adopt a policy expressly allowing customers to enter into contracts with third parties who install, own and operate a renewable energy system at the customer's premises by supporting Clean Energy Choice which will help households and businesses overcome the diminishing supply of renewable energy incentive dollars available from Wisconsin's Focus on Energy program and utilities at no extra cost to ratepayers and taxpayers, and

WHEREAS, Clean Energy Choice will expand market opportunities for Jefferson County and Wisconsin companies and their employees who are part of the state's vast renewable energy supply chain by integrating locally available renewable energy into our economy and by engaging local manufacturers, distributors, farmers, builders, entrepreneurs and related professional workers, and

WHEREAS, the businesses, residents, schools and local governments in Jefferson County desire to exercise responsibility over their long-term energy choices and integrate clean energy into their daily lives.

NOW, THEREFORE, BE IT RESOLVED that the Jefferson County Board of Supervisors joins other Wisconsin citizens, businesses and local governments to endorse Clean Energy Choice as a policy for Wisconsin residents.

BE IT FURTHER RESOLVED that the Jefferson County Board of Supervisors directs the County Clerk to forward this resolution to the Governor, Jefferson County's state legislators and the Wisconsin Counties Association.

Fiscal Note: No direct fiscal impact.

AYES	
NOES	
ABSTAIN	1
ABSENT	

Requested by Administration & Rules Committee

08-13-13

Philip Ristow: 08-02-13

Item 13a

# RESOLUTION NO. 2013-\_\_\_\_

#### Amend the Deferred Compensation Plan thru Nationwide Insurance

WHEREAS, the County has adopted a Deferred Compensation Plan currently managed by Nationwide Insurance, and

WHEREAS, amendments to the law covering government deferred compensation plans now allow county employees to make contributions to Roth accounts through the Plan, and

WHEREAS, amendment of the deferred compensation plan is necessary to permit county employees to take advantage of this option, which carries no cost to the County, and

WHEREAS, the Human Resources Committee recommends amendment of the County's 457 Deferred Compensation Plan to provide the Roth option,

NOW, THEREFORE, BE IT RESOLVED that the County Administrator is authorized to execute a Plan amendment providing for Roth contributions by county employees through the County's 457 Governmental Plan and Trust.

BE IT FURTHER RESOLVED that the County Administrator is authorized to execute documents from time to time as needed to manage this Plan.

Fiscal Note: No fiscal impact.

AYES_	
NOES_	
ABSTA	INI

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ABSENT \_\_\_\_\_

Requested by Human Resources Committee

Philip Ristow: 07-29-13; 08-02-13

08-13-13

#### RESOLUTION NO. 2013-\_\_\_\_

#### Award Sheriff's Annex repair contract

WHEREAS, various portions of the Sheriff's Annex Building located on County Trunk N have suffered from accumulated water damage over many years requiring reconstruction to replace the deteriorated portions and installation of a new exterior moisture barrier, insulation and metal siding, and

WHEREAS, \$370,000 was allocated for this project in the 2013 budget, and

WHEREAS, bids were sought with the following results:

Contractor	Base Bid	Alternate Bids AB-01 Drain Tile System	Alternate Bids AB-02 Wall Reinforcing	Alternate Bids AB-03 New Windows
J. H. Findorff & Son, Inc. Madison, WI	\$332,000	\$47,200	\$3,800	\$ 11,600
Tri-North Builders, Inc. Fitchburg, WI	\$386,000	\$36,000	\$3,000	\$ 8,800

AND WHEREAS, engineering in the amount of \$23,900, asbestos remediation in the amount of \$17,000, and miscellaneous costs in the amount of \$1,500, added to the base bid of \$332,000 yields a total of \$374,400, and

WHEREAS, because Alternate AB-02 needs to be completed at the same time as masonry repair in addition to the \$4,400 shortage, the Finance Committee has authorized transferring \$8,200 from the Contingency Fund to the Capital Projects Fund to pay for this work, and

WHEREAS, the Infrastructure Committee recommends awarding the contract to the low bidder, J.H. Findorff & Sons, Inc., in the base amount of \$332,00 plus \$3,800 for Alternate Bid AB-02 for a total of \$335,800,

NOW, THEREFORE, BE IT RESOLVED that the County Administrator is authorized to contract with J. H. Findorff & Son, Inc. in the amount of \$335,800 for structural repair, residing and wall reinforcement for the Sheriff's Annex Building.

BE IT FURTHER RESOLVED that the County Administrator may approve change orders accepting AB-01 and AB-03 in the total amount of \$58,800 if funded by the Finance Committee from available contingent funds.

Fiscal Note: The total costs for this project, including the base bid and Alternate AB-02 are provided for between the original budgeted amount of \$370,000 and the \$8,200 Contingent Fund transfer totaling \$378,200. If the Finance Committee approves funds, the contract may increase by up to \$58,800.

AYES	
NOES	
ABSTAIN	
ABSENT	

Requested by Infrastructure Committee

08-13-13

Phil Ristow: 08-13-13; 08-14-13

## RESOLUTION NO. 2013-\_\_\_\_

## Authorization to contract for professional services for demolition of Countryside Home

WHEREAS, a Request for Proposals was published seeking professional services to draw specifications and bid documentations for the demolition of Countryside Home, and

WHEREAS, The Sigma Group, Symbiont and Avantti Environmental Group submitted proposals, and

WHEREAS, further review by the Infrastructure Committee has considered adding project management to the original document drafted, with the following results:

The Sigma Group Milwaukee, WI	\$60,900 - \$82,500
Symbiont Milwaukee, WI	\$61,800 (est.)
Avantti Environmental Group Milwaukee, WI	\$61,630 (est.)

AND WHEREAS, the Infrastructure Committee recommends contracting with Symbiont for professional services to complete demolition of Countryside Home based on the accelerated timeline and the amount of onsite supervision in their proposal.

NOW, THEREFORE, BE IT RESOLVED that the County Administrator is authorized to contract with Symbiont in the base amount of \$61,800 for professional services for demolition of Countryside Home.

*Fiscal Note:* The base fee of \$61,800 includes certain hourly charges that may increase the total cost depending on circumstances as they develop. This contract will be funded by funds available in Account 53284.

AYES	
NOES	
ABSTAIN	
ABSENT _	

Requested by Infrastructure Committee & Finance Committee

Philip Ristow: 07-29-13; 08-02-13; Ben Wehmeier: 08-08-2013

08-13-13

## RESOLUTION NO. 2013-\_\_\_\_

## Authorization to contract for professional services for the construction of a new highway facility

WHEREAS, a Request for Proposals was published seeking professional services as the owner's representative in the construction of a new highway facility, and

WHEREAS, the following responses were received:

The Sigma Group, Milwaukee, WI	\$ 135,000	
RMCC, LLC Milwaukee, WI	\$ 156,525	(est.)
Mannedge Consulting, LLC Milwaukee, WI	\$ 141,000	(est.)
d'Escolo Inc. Chicago, IL	\$ 283,230	(est.)

AND WHEREAS, the Infrastructure Committee recommends contracting with The Sigma Group in an amount not to exceed \$135,000. The contract shall be structured to obligate the County solely for Design Development Work in the amount of \$13,000 initially. The remaining \$122,000 will be contracted for only if the County determines to use Sigma for Construction Management preparation services in the amount of \$16,000 and/or proceed with construction of the Highway Facility resulting in Owners Representation services in the amount of \$101,400 for that time frame.

NOW, THEREFORE, BE IT RESOLVED that the County Administrator is authorized to contract with The Sigma Group in the amount of \$135,000 for owner's representative services for the construction of a new highway facility.

Fiscal Note: This contract will be funded with funds available in Account 53284. If both construction management preparation services and construction services will be authorized, up to an additional \$9,000 will be needed either from a contingent fund transfer or a formal budget amendment by the Board. The County Administrator will not authorize Sigma to proceed on any phase for which full funding has not been appropriated.

AYES	
NOES	
ABSTAIN	
ABSENT	

Requested by Infrastructure Committee & Finance Committee

08-13-13

Philip Ristow: 07-29-13; 08-02-13; Ben Wehmeier: 08-08-2013; Phil Ristow: 08-13-13

## **RESOLUTION NO. 2013-**

### Site plan approval for the new Highway Department facility

WHEREAS, the County Board authorized Barrientos Design to proceed with design development of the new Highway Department facility on the 'Old Countryside Home' property on May 14, 2013; and

WHEREAS, county staff has met numerous times with the design architect to review building programming information and site layouts; and,

WHEREAS, the Highway Committee and Infrastructure Committees met on May 30th, 2013 to review and provide input on preliminary design drawings for the new facility; and,

WHEREAS, on June 20, 2013 several members of the County Board toured new highway department facilities in Waukesha County, Columbia County, and Dodge County; and,

WHEREAS, the Highway Committee and Infrastructure Committees met again on July 17th, 2013 to review the updated site plan and building layouts from Barrientos Design; and,

WHEREAS, county staff and the design architects have met with City of Jefferson staff to discuss the draft site plan and city planning requirements; and,

WHEREAS, the Highway Committee met on August 6, 2013 and the Infrastructure Committee met on Aug 13<sup>th</sup> to review the adjustments made to the site plan and approved the new site plan layout.

NOW, THEREFORE, BE IT RESOLVED the existing site layout is approved as provided in Exhibit A and the site plan and additional required documents will be submitted to the City of Jefferson for approval. This resolution approves a limit on construction costs of the new facility to not exceed \$15,000,000.

*Fiscal Note: The design development contract was previously approved and no additional funds are authorized by this resolution.* 

AYES	
NOES	
ABSTAIN	
ABSENT	

Requested by Highway Committee & Infrastructure Committee Bill Kern: 8-7-13; Ben Wehmeier: 08-08-2013

08-13-13



## NOTICE OF PUBLIC HEARING

The County of Jefferson will hold a public hearing on Tuesday, August 13, 2013, as part of the County Board meeting commencing at 7:00 p.m. in Room 205 of the Jefferson County Courthouse at 320 South Main Street, Jefferson, Wisconsin.

The purpose of this hearing is to provide the citizens of the County of Jefferson an opportunity to comment on the updated Jefferson County Natural Hazards Mitigation Plan described in the attached Executive Summary.

A full copy is available in the Office of Emergency Management. Further information may be obtained Monday thru Friday, 8:00 a.m. – 4:30 p.m. from Donna Haugom at 920-674-7450 or <u>donnaho@jeffersoncountywi.gov</u>.

# RESOLUTION NO. 2013-\_\_\_\_

## Adopting the Jefferson County Natural Hazards Mitigation Plan: 2013-2017

WHEREAS, the United States Congress passed the Disaster Mitigation Act of 2000 (DMA2K), which requires that a local unit of government must have an approved all hazard mitigation plan before it can receive Federal grant monies from the Federal Emergency Management Agency for pre-disaster mitigation projects, and

WHEREAS, Jefferson County Emergency Management has updated the countywide mitigation plan, initially adopted in 2008, and

WHEREAS, the Jefferson County Board of Supervisors conducted a public hearing on August 13, 2013, to accept public input concerning the updated plan, and

WHEREAS, the Jefferson County Board of Supervisors makes the following findings:

- 1. Natural disasters do pose a tangible threat to residents and property.
- 2. Undertaking hazard mitigation actions before disasters occur will reduce the potential for harm to residents and property and save taxpayer dollars.
- 3. Preparation of this plan is in the public interest.
- 4. This plan is intended to serve as a general strategy and may be amended from time to time.
- 5. Nothing in this plan obligates the County of Jefferson to undertake any of the recommended activities and/or projects.

NOW, THEREFORE, BE IT RESOLVED that the Jefferson County hereby adopts the Jefferson County Natural Hazards Mitigation Plan: 2013-2017.

BE IT FURTHER RESOLVED that the Jefferson County Clerk shall provide a certified copy of this resolution to Donna Haugom, Emergency Management Director.

Fiscal Note: No direct fiscal impact.

AYES
NOES
ABSTAIN
ABSENT

Requested by Law Enforcement & Emergency Management Committee

08-13-13

Philip Ristow: 07-29-13; 08-02-13

# Jefferson County Natural Hazards Mitigation Plan: 2013-2017 5-Year Update

# **Executive Summary**

# 1. GENERAL OVERVIEW

In an effort to curb rising costs associated with natural disasters, the federal government adopted the Disaster Mitigation Act of 2000 (DMA 2000). It amended the Robert T. Stafford Disaster Relief and Emergency Act, which is the primary law at the federal level dealing with disaster planning, mitigation, response, and recovery.

DMA 2000 reinforced the importance of hazard mitigation planning to proactively devise strategies intended to avoid and reduce the negative effects of natural disasters. If a community wants to apply for grant funding from the Pre-Disaster Mitigation (PDM) Program or the Hazard Mitigation Grant Program (HMGP), it must have an approved hazard mitigation plan. If a disaster strikes a community that does not have an approved plan, it can only receive funding if it agrees to prepare a plan within one year.

Jefferson County and participating municipalities prepared a plan to meet this new requirement in 2008, and in so doing, helped its citizens mitigate the effects of natural disasters. Consistent with federal law, the county is undertaking a comprehensive five-year update of the 2008 plan. Although a plan must meet minimum requirements, this plan is an expression of local needs and priorities.

# 2. PLAN CONTENTS

The plan consists of six chapters, a map series, and a number of appendices. The first chapter provides an overview of the project. The second chapter reviews background information about Jefferson County including its setting, demographic and economic characteristics, climate, natural resources, land use, and development trends. Chapter 3 presents background information related to special needs populations and groups in the county. Chapter 4 contains a complete inventory of critical facilities in the county. Natural hazards are identified and reviewed in the fifth chapter along with estimated losses to buildings, infrastructure, and critical facilities. In chapter 6, mitigation strategies are reviewed and goals, objectives, and policies are identified that will help to craft appropriate solutions to the identified problems. A range of activities are presented to help foster hazard mitigation efforts. Various funding sources are also reviewed with an eye towards identifying options for funding identified projects. All of the maps in the plan are included in the final section of the plan.

The plan focuses on 12 types of natural hazards:

- dam failure
- flooding
- ice shoves
- dense fog

- tornado and high winds
  hailstorms
- halistorms
   thunderstorms
- winter storms

- extreme heat and cold
- drought
- wildland fire
- As part of the inventory phase, more than 610 critical facilities in the county were identified including:
- bridges
- dams
- public-use airports
- telecommunication towers
- telephone facilities
- electric facilities
- natural gas facilities
- petroleum pipeline facilities
- public water facilities
- wastewater facilities

- fire and police services
- National Guard facilities
- government facilities
- schools (public and private)
- special care facilities-residential
- special care facilities-nonresidential
- health care facilities
- vulnerable housing, such as manufactured/mobile home parks and campgrounds

# 3. GOALS, OBJECTIVES, POLICIES, AND ACTIVITIES

The most important part of the plan is Chapter 6, which presents a unified plan of action to mitigate the effects of hazards on property, people, and assets. It lists goals, objectives, and policies that should guide decision-makers and other officials. Goals are intended to describe an end state, usually in general terms. In contrast, objectives describe an end state in measurable and specific terms. Policies give clear direction on what will be done to help achieve a goal and objective.

Following the listing of goals, objectives, and policies, a chart lists specific action items along with estimated implementation costs. Responsible entities are listed for each so that implementation is well defined. The activity charts are a work in progress. As items are completed they should be deleted and as new opportunities or issues arise items will be added. Further, depending on available resources, including funding and staff time, priorities may change.

Activities are prioritized as low, medium, or high. Cost estimates are provided to help formulate funding priorities. When a project is to be undertaken, a more detailed budget should be prepared to assess a project's cost. At that time a benefit cost analysis should be completed to show how the benefits of the project compare to anticipated costs. Federal funding for mitigation activities can only be obtained when benefits clearly outweigh the costs.

#### Goal 1. Public Education

Provide the public with the education they need to adequately prepare for and respond to natural hazards identified in this plan including dam failure, flooding, ice shoves, fog, tornado/high winds, hailstorms, thunderstorms, winter storms, extreme temperature, drought, and wildland fire. (2008 Plan)

#### Objectives

- 1. Strengthen emergency service preparedness and response by enhancing public education throughout the county. (2008 Plan)
- 2. Increase the number of households that have prepared a family emergency plan. (2008 Plan)
- 3. Increase the number of public outreach materials in Spanish. (2008 Plan)

- 1. Work with non-governmental organizations (youth, service, professional, religious) to promote mitigation education and awareness. (2008 Plan)
- 2. Look for multiple and varied opportunities to disseminate educational information to county residents. (2008 Plan)

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Im	Implementation Actions / Strategies		Priority	2013 to 2017	2018 to 2022	Responsible Entity
1.	Develop, enhance, and implement education programs aimed at mitigating natural hazards and reducing the risk to citizens, public agencies, private property owners, businesses, and schools. (2008 Plan; 2012 status – no action)	\$5,000	Medium	X	X	Jefferson County Emergency Management; American Red Cross
2.	Create displays for use at public events (health fair, public awareness day, county fair). (2008 Plan; 2012 status – ongoing effort)	Staff time and supplies	Low	Х	Х	Jefferson County Emergency Management
3.	Establish a single webpage on the county's website to provide up-to-date hazard-related information. (2008 Plan; 2012 status – ongoing effort)	Staff time	Medium	X	X	Jefferson County Emergency Management
4.	Work with the schools within the county to promote hazard mitigation education and awareness and discuss ways to better integrate mitigation into the curriculum. (2008 Plan; 2012 status – no action)	Staff time	Medium	X	х	Jefferson County Emergency Management; American Red Cross
5.	Identify, improve, and sustain collaborative programs focusing on the real estate and insurance industries, public and private sector organizations, and individuals to avoid activity that increases risk to natural hazards. (2008 Plan; 2012 status – no action)	Staff time	Medium	X		Jefferson County Emergency Management; American Red Cross; cities of Fort Atkinson, Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; villages of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan
6.	Develop and maintain a geographic database for natural hazard events, including location, weather conditions, and resulting damage. (2008 Plan; 2012 status – no action)	Staff time	High	х		Jefferson County Emergency Management; Jefferson County Land Information Office
7.	Work to provide more hazard-related information in Spanish. ( <b>2008 Plan; 2012 status – ongoing</b> effort)	Staff time	Medium	X		Jefferson County Emergency Management Jefferson County Literacy Council; United Migrant Opportunity Service; Jefferson County Public Health; Workforce Development

#### Goal 2. Flooding

Protect the public health, safety, and welfare of county residents and public and private property during flood events. (2008 Plan)

#### Objectives

- 1. Minimize the impact of flooding on potentially affected structures. (2008 Plan)
- 2. Decrease the number of structures currently located in the 100-year floodplain that are not properly flood-proofed. (2008 Plan)
- 3. Minimize the amount of impervious surface in new development projects to allow more infiltration of stormwater into the ground. (2008 Plan)
- 4. Decrease the number of repetitive loss properties. (2008 Plan)
- 5. Decrease the number of repetitive loss communities in the county. (2008 Plan)
- 6. Increase public awareness of flooding. (2008 Plan)
- 7. Improve communication between the county and local units of government when floods occur or are likely to occur. (2008 Plan)

#### Policies

- 1. Continue to enforce floodplain regulations to ensure that future development in the 100-year floodplain meets established standards. (2008 Plan)
- 2. Continue the buyout program on Blackhawk Island. (2008 Plan)
- 3. Support the identification and conservation of land with high flood mitigation value (e.g., wetlands, upland storage, and infiltration areas). (2008 Plan)
- 4. Support land acquisition and other management strategies to preserve open space for flood mitigation purposes. (2008 Plan)
- 5. Ensure that governmental officials and employees, county residents, and real estate agents are aware of floodplain regulations. (2008 Plan)
- 6. Ensure that people owning property in the 100-year floodplain, and their agents, notify buyers when selling their property. (2008 Plan)
- 7. Adopt standards to control the proportion of a site that can be covered with impervious surfaces. (2008 Plan)
- 8. Locate public infrastructure outside of the 100-year floodplain. When infrastructure has been located in the 100-year floodplain, it should be flood proofed or otherwise protected from flood water. (2008 Plan)
- 9. Design and properly size all new stream crossings to not create a significant upstream back-water effect. (2008 Plan)
- 10. Continue to enforce stormwater management regulations. (2008 Plan)
- 11. Use data records in on-going assessment of flood problems and effectiveness or response programs. (2008 Plan)
- 12. Formalize communications links and establish procedures. (2008 Plan)
- 13. Update flood insurance rate maps (FIRMs) when it can be shown that they are substantially inaccurate. (2008 Plan)
- 14. Ensure that all large dams in the county have emergency action plans and that they are up to date. (2008 Plan)
- 15. Undertake such activities as may be required to remain compliant with the requirements of the National Flood Insurance Program. (2008 Plan)

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Im	Implementation Actions / Strategies		Cost Estimate (2012) Priority	2013 to 2017	2018 to 2022	Responsible Entity
1.	Identify and analyze feasible mitigation options for repetitive flood properties. (2008 Plan; 2012 status – ongoing effort)	Staff time	Medium	Х	X	Jefferson County Emergency Management
2.	Apply for funding through the federal Hazard Mitigation Grant program, Flood Mitigation Assistance Program, and the Pre-Disaster Mitigation Program as well as any other resources that may be available to help flood proof repetitive loss sites or remove them through acquisition followed by demolition or relocation. (2008 Plan; 2012 status – in progress)	Staff time	High	X	X	Jefferson County Emergency Management; cities of Fort Atkinson, Jefferson, and Watertown; village of Cambridge
3.	Design and budget for stormwater management facilities consistent with adopted stormwater management plans than have been or will be prepared / amended. (2008 Plan; 2012 status – no action)	Staff time	Medium	X		Jefferson County Emergency Management; cities of Fort Atkinson, Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; villages of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan as appropriate
4.	Develop a computerized database containing information on each culvert and bridge within the county. (2008 Plan; 2012 status – in progress)	Staff time	Medium	X		Jefferson County Emergency Management; American Red Cross

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		Cost Estimato		2013	2018	
Implementation Actions / Strategies		Estimate (2012)	Priority	to 2017	to 2022	Responsible Entity
5.	Identify those culverts and bridges that are undersized or are otherwise unable to handle expected flood flows. (2008 Plan; 2012 status – ongoing effort)	Staff time	Medium	X		Jefferson County Emergency Management; cities of Fort Atkinson Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; villages of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan as appropriate
5.	Develop a geographic database for public roadways that are susceptible to flooding. (2008 Plan; 2012 status – ongoing)	Staff time	Medium	X		Jefferson County Emergency Management cities of Fort Atkinson Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; village of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan as appropriate
	Prepare a strategy to prioritize road improvements for public roadways that are susceptible to flooding. (2008 Plan; 2012 status – no action)	Staff time	Medium	X		Jefferson County Emergency Management; ; cities of Fort Atkinson, Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; villages of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan as appropriate
	Identify undeveloped areas of the county, if any, that have flood mitigation value and develop appropriate strategies to protect them. (2008 Plan;	Staff time	Medium	X		Jefferson County Emergency Management; ; cities of Fort Atkinson, Jefferson, Lake Mills,
	2012 status – no action)					Waterloo, Watertown, and Whitewater, villages of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan as appropriate
	Establish a framework to compile and coordinate surface water management plans and data throughout Jefferson County. (2008 Plan; 2012 status – no action)	Staff time	Medium	х		Jefferson County Emergency Management; cities of Fort Atkinson Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; village of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan as appropriate
0.	Post flood recovery plans and programs to help county residents rebuild and implement mitigation measures to protect against future floods. (2008 Plan; 2012 status – ongoing effort)	Staff time	Medium	×	×	Jefferson County Emergency Management; ; cities of Fort Atkinson, Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; villages of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan
1.	Distribute National Flood Insurance Program information. ( <b>2008 Plan; 2012 status – no action</b> )	Staff time	Medium	x	X	Jefferson County Emergency Management; ; cities of Fort Atkinson, Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; villages of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan
2.	Explore options for improving the ability of local units of government to report flooding, receive information, and request assistance. (2008 Plan; 2012 status – no action)	Staff time	Medium	X		Jefferson County Emergency Management; cities of Fort Atkinsor Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; village of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan

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1	demontation Actions (Ot. 6)	Cost Estimate	<b></b>	2013 to	2018 to	<b>- N - N</b>
********	plementation Actions / Strategies	(2012)	Priority	2017	2022	Responsible Entity
13.	Develop and maintain a geographic database for natural hazard events, including location, weather conditions, and resulting damage. (2008 Plan; 2012 status – no action)	Staff time	High	X	x	Jefferson County Emergency Management; cities of Fort Atkinson Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; village of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan
14.	Evaluate the support for and the feasibility of becoming part of the Community Rating System (CRS) to lower flood insurance premiums for property owners. (2008 Plan; 2012 status – ongoing effort)	Staff time	High	X		Jefferson County Emergency Management; cities of Fort Atkinso Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; village of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan
15.	Work with the DNR to ensure that an emergency action plan is prepared for large dams and that they are periodically updated. (2008 Plan; 2012 status – no action)	Staff time	Medium	X		Jefferson County Emergency Management
16.	Develop a prioritized list of areas of the county meriting detailed flood studies. (2008 Plan; 2012 status – ongoing effort)	Staff time	Medium	X		Jefferson County Emergency Management
17.	Install a surface water gaging station on the Crawfish River near Hubbleton. ( <b>2008 Plan; 2012</b> status – no action)	Staff time	Medium	Х		Jefferson County Emergency Management
18.	Ensure that privately-owned large dams are inspected consistent with state law. (2008 Plan; 2012 status – no action)	Staff time	Medium	X		Jefferson County Emergency Management; Cities of Fort Atkinson, Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; villages of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan as appropriate
9.	Inspect publicly-owned large dams consistent with state law. (2008 Plan; 2012 status – no action)	Staff time	Medium	X		Cities of Fort Atkinson, Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; villages of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan as appropriate
0.	Revise existing floodplain regulations to ensure they comply with the most recent (2006) model floodplain regulations developed by the Wisconsin Department of Natural Resources. ( <b>2008 Plan</b> ; <b>2012 status – ongoing effort</b> )	Staff time	High	X		Cities of Fort Atkinson, Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; villages of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan as appropriate
1.	Conduct a study to determine feasible and cost effective solutions to minimize flooding in downtown Waterloo (Maunesha River). (2008 Plan; 2012 status – in progress)	\$8,000 to \$12,000	High	х		City of Waterloo
2.	Enhance the 1.6-acre site the City acquired in 2012 for flood storage and restore the stream channel and other related efforts ( <b>2012 status – new action item</b> )	Unknown	High	х		City of Waterloo
3.	Repair the Mill Road Dam. (2008 Plan; 2012 status – ongoing effort)	Unknown	High	Х		Village of Palmyra
	Mitigation projects as may be identified as a result of the Water Resources Management Study within the Village of Johnson Creek. (2008 Plan; 2012 status – no action)	Variable	Variable	х		Village of Johnson Creek

22

Schedule							
Imp	plementation Actions / Strategies	Cost Estimate (2012)	Priority	2013 to 2017	2018 to 2022	Responsible Entity	
25.	Enlarge the capacity of the city's (Watertown) stormwater sewer system which may include detention basins (2012 status – new action item)	Unknown	Medium	Х	Х	City of Watertown	
26.	Complete a dam failure analysis for the Spring Lake Dam ( <b>2012 status – new action item</b> )	Cost included in current budget	High	x		Village of Palmyra	

#### Goal 3. Tornadoes

Lessen the effects of a tornado to the extent feasible and speed recovery following an event. (2008 Plan)

#### Objectives

- 1. Increase public education and awareness of the potential severity of tornadoes. (2008 Plan)
- 2. Minimize the amount of time that businesses damaged by a tornado are not operational. (2008 Plan)
- 3. Minimize the amount of time it takes to rebuild or restore dwellings damaged by a tornado. (2008 Plan)
- 4. Prevent injuries and death from tornadoes. (2008 Plan)

- 1. Bury overhead power and utility lines where feasible as a way to reduce power outages during all types of storm events. (2008 Plan)
- 2. Require that mobile homes and manufactured housing are securely anchored in place. (2008 Plan)
- 3. Ensure that adequate tornado shelters are available to county residents especially those living in mobile home parks. (2008 Plan)
- 4. Include redevelopment objectives in smart growth comprehensive plans to support post-disaster development activities. (2008 Plan)
- 5. Continue to support the efforts of severe weather spotters. (2008 Plan)
- 6. Keep the current siren system functioning and in good repair. (2008 Plan)
- 7. Encourage residents to obtain NOAA weather radios especially in those areas of the county that are not covered by a siren. (2008 Plan)

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Im	plementation Actions / Strategies	Cost Estimate (2012)	Priority	2013 to 2017	2018 to 2022	Responsible Entity
1.	Periodically assess whether there are enough shelters to house displaced persons. (2008 Plan; 2012 status – ongoing effort)	Staff time	Medium	Х	Х	Jefferson County Emergency Management; American Red Cross
2.	Apply for mitigation funding to purchase NOAA weather radios for county residents. ( <b>2008 Plan;</b> <b>2012 status – no action</b> )	Staff time	Low	X		Jefferson County Emergency Management; cities of Fort Atkinson, Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; villages of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan
3.	Study the feasibility of and support for adopting a local regulation which would require new mobile home parks and future expansions of existing parks to provide for a tornado shelter. (2008 Plan; 2012 status – no action)	Staff time	Medium	Х		Jefferson County Emergency Management
4.	Develop and implement strategies for debris management. (2008 Plan; 2012 status – in progress)	Staff time	Medium	X		Jefferson County Emergency Management; American Red Cross; cities of Fort Atkinson, Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; villages of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan
5.	Amend land development regulations to require a storm shelter in mobile home parks when the number of mobile homes exceeds a threshold as established by the jurisdiction. (2008 Plan; 2012 status – no action)	Staff time	Medium	Х		Jefferson County Zoning Department; Jefferson County Emergency Management; cities of Fort Atkinson, Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; villages of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan
6.	Install storm shelters near or in existing mobile home parks and high occupancy campgrounds, such as Bark River Campground & Resort and River Bend. (2008 Plan; 2012 status – no action)	Staff time	Medium	х		Mobile home park operators and campground operations with Jefferson County Emergency Management
7.	Investigate grant funding for storm shelters. ( <b>New 2012</b> )	Staff time	Medium	х		Jefferson County Emergency Management
8.	Develop and maintain a geographic database for natural hazard events, including location, weather conditions, and resulting damage. (2008 Plan; 2012 status – no action)	Staff time	High	х		Jefferson County Emergency Management; Jefferson County Land Information Office
9.	Update and improve sirens ( <b>2012 status – new</b> action item)	Unknown	Medium	x	x	City of Watertown

#### Goal 4. Extreme Temperature

Protect the health of Jefferson County residents from extreme temperature. (2008 Plan)

#### Objectives

1. Prevent deaths from extreme temperature. (2008 Plan)

- 1. Encourage volunteers to look after vulnerable individuals, especially the elderly, during times of extreme temperature. (2008 Plan)
- 2. Open county and other public facilities with air conditioning as appropriate for public access during periods of extreme heat. (2008 Plan)
- 3. Ensure that county residents are aware that there are different forms of assistance to help qualified individuals pay their winter heating costs. (2008 Plan)

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		Cost Estimate		2013 to	2018 to	
lmı	olementation Actions / Strategies	(2012)	Priority	2017	2022	Responsible Entity
1.	Develop a directory of public buildings that would be open to the public during heat waves. (2008 Plan; 2012 status – in progress)	Staff time	Medium	X	X	Jefferson County Emergency Management; cities of Fort Atkinson, Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; villages of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan
2.	Call a meeting of public and nonprofit organizations that may be able to mobilize a volunteer corps of individuals willing to assist vulnerable people during periods of extreme temperature. (2008 Plan; 2012 status – no action)	Staff time	High	Х		Jefferson County Emergency Management; cities of Fort Atkinson, Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; villages of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan
3.	Investigate the possibility of establishing a database of individuals who are vulnerable to extreme temperature and who have voluntarily placed their name on the call list. (2008 Plan; 2012 status – in progress)	Staff time	Medium	X		Jefferson County Volunteer Organization Acting in Disasters (VOAD); Jefferson County Emergency Management; Jefferson County Public Health
4.	Publicise available programs that help residents pay for their utility expenses. (2008 Plan; 2012 status – no action)	Staff time	Medium	Х		Jefferson County Emergency Management; cities of Fort Atkinson, Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; villages of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan
5.	Develop and maintain a geographic database for natural hazard events, including location, weather conditions, and resulting damage. (2008 Plan; 2012 status – no action)	Staff time	High	х		Jefferson County Emergency Management; Jefferson County Land Information Office
6.	Amend the county's emergency operations plan to address extreme temperatures. (2008 Plan; 2012 status – ongoing effort)	Staff time	High	Х		Jefferson County Emergency Management; American Red Cross; cities of Fort Atkinson, Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; villages of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan

#### Goal 5. Severe Storms, Hail, & High Winds

Protect and prepare Jefferson County residents from the dangers of extreme weather. (2008 Plan)

#### Objectives

1. Increase public education and awareness of the potential dangers of thunderstorms, snow storms, hail, and windstorms. (2008 Plan)

- 1. Bury overhead power and utility lines where feasible as a way to reduce power outages during all types of storm events. (2008 Plan)
- 2. Provide citizens with early storm warnings. (2008 Plan)
- 3. Encourage the use of surge protectors on critical electronic equipment in governmental and critical facilities. (2008 Plan)
- 4. Work with utility companies to assess and to improve, when necessary, electric service reliability. (2008 Plan)
- 5. Work with utility companies to ensure that trees are properly trimmed near utility lines. (2008 Plan)

				Sche	edule	
Im	plementation Actions / Strategies	Cost Estimate (2012)	Priority	2013 to 2017	2018 to 2022	Responsible Entity
1.	Continue to update and/or monitor the County's public early warning system and network. (2008 Plan; 2012 status – no action)	Staff time	Medium	X	X	Jefferson County Emergency Management
2.	Review local building codes to determine if revisions are needed to improve the structure's ability to withstand greater wind velocities and encourage provision of safe rooms, especially in structures that do not have a basement. (2008 Plan; 2012 status – no action)	Staff time	Low	X		Jefferson County Emergency Management; cities of Fort Atkinson Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; villages of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan
3.	Review local building codes to determine if revisions are needed to add requirements for hail- impact resistant roofing and other materials. (2008 Plan; 2012 status – no action)	Staff time	Low	X		Jefferson County Emergency Management
4.	Produce and distribute emergency preparedness information related to thunderstorms, snow storms, hailstorms, and windstorm hazards. (2008 Plan; 2012 status – ongoing effort)	Staff time	Medium	х		Jefferson County Emergency Management; American Red Cross
5.	Identify and pursue funding opportunities to develop and implement local and county mitigation activities. (2008 Plan; 2012 status – ongoing effort)	Staff time	Medium	X		Jefferson County Emergency Management; American Red Cross cities of Fort Atkinson, Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; villages of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan
5.	Install lightning grade surge protection devices for critical electronic components used by government, public service, and public safety facilities, such as warning systems, control systems, communications, and computers. (2008 Plan; 2012 status – ongoing effort)	\$3,000	Medium	×		Jefferson County Emergency Management; American Red Cross cities of Fort Atkinson, Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; villages of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan
•	Provide the public with information about proven lightning safety guidelines to reduce the risk of lightning hazards. (2008 Plan; 2012 status – ongoing effort)	Staff time	Medium	Х		Jefferson County Emergency Management; cities of Fort Atkinsor Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; village of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan

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lmp	ementation Actions / Strategies	Cost Estimate (2012)	Priority	2013 to 2017	2018 to 2022	Responsible Entity
8.	Develop and implement strategies for debris management. (2008 Plan; 2012 status – ongoing effort)	Staff time	Medium	X		Jefferson County Emergency Management; cities of Fort Atkinson, Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; villages of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan
9.	Apply for mitigation funding to purchase NOAA weather radios for county residents. (2008 Plan; 2012 status – no action)	Staff time	Medium	X		Jefferson County Emergency Management
10.	Develop and maintain a geographic database for natural hazard events, including location, weather conditions, and resulting damage. (2008 Plan; 2012 status – no action)	Staff time	High	Х		Jefferson County Emergency Management; Jefferson County Land Information Office

#### Goal 6. Drought

Protect the public health, safety, and welfare of Jefferson County residents during periods of drought. (2008 Plan)

#### Objectives

- 1. Decrease water consumption during periods of drought. (2008 Plan)
- 2. Minimize the economic impacts of drought on the local economy. (2008 Plan)

- 1. Encourage water conservation during periods of drought. (2008 Plan)
- 2. Impose watering restrictions during periods of extreme drought. (2008 Plan)
- 3. Work with multiple agencies to conserve water, provide drought prediction, and provide stream and groundwater monitoring. (2008 Plan)
- 4. Work with agencies that can assist with and promote soil health, preserve soil moisture and help to minimize the loss of the crops and topsoil in the event of a drought. (2008 Plan)
- 5. Continue to monitor groundwater levels to identify the status of groundwater resources and trends. (2008 Plan)
- 6. Work cooperatively with state agencies and other levels of government in developing appropriate strategies on a regional basis. (2008 Plan)
- 7. Provide water for livestock when the needs of humans have been or are being met. (2008 Plan)

1995-595-586		Cost Estimate / Strategies (2012) Priority		Sche	edule	
Im	plementation Actions / Strategies			2013 to 2017	13 2018 b to	Responsible Entity
1.	Create an ordinance to prioritize or control water use during drought conditions. (2008 Plan; 2012 status – no action)	Staff time	Medium	Х	Х	Municipalities with public water systems
2.	Provide public education about the potential severity of drought events. (2008 Plan; 2012 status – no action)	Staff time	Low	X		Jefferson County Emergency Management, cities of Fort Atkinson, Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; villages of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan
3.	Develop a set of procedures for water distribution during drought to those in need. (2008 Plan; 2012 status – no action)	Staff time	Medium	X		Jefferson County Emergency Management
4.	Develop and maintain a geographic database for natural hazard events, including location, weather conditions, and resulting damage. (2008 Plan; 2012 status – no action)	Staff time	High	X		Jefferson County Emergency Management; Jefferson County Land Information Office

#### Goal 7. Wildland Fire

Protect structures and residents in Jefferson County from the hazard of uncontrolled wildfire. (2008 Plan)

#### Objectives

- 1. Decrease the number of wildland fires occurring in the county. (2008 Plan)
- 2. Decrease the number of acres burned from wildland fires. (2008 Plan)
- 3. Increase public education. (2008 Plan)

- 1. Support the use of controlled burns as a way of reducing the threat of dangerous wildland fires. (2008 Plan)
- 2. Enhance emergency services to increase the efficiency of wildfire response and recovery activities. (2008 Plan)
- 3. Keep track of wildfire events in the county to better document the extent and location of these events. (2008 Plan)

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Implementation Actions / Strategies		Cost Estimate (2012)	Priority	2013 to 2017	2018 to 2022	
1.	Apply for federal and state grants to enhance the capability of local fire departments. ( <b>2008 Plan; 2012 status – no action</b> )	Staff time	Medium	X	X	Jefferson County Emergency Management; local fire departments
2.	Provide education to county and municipality personnel about federal cost-share and grant programs, Fire Protection Agreements, and other related federal programs so the full array of assistance available to local agencies is understood. (2008 Plan; 2012 status – no action)	Staff time	Low	X		Jefferson County Emergency Management; cities of Fort Atkinson, Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; villages of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan
3.	Study the feasibility of and support for adopting a local burning permit program at the Town level. (2008 Plan; 2012 status – no action)	Staff time	Medium	X		Jefferson County Emergency Management; cities of Fort Atkinson, Jefferson, Lake Mills, Waterloo, Watertown, and Whitewater; villages of Cambridge, Johnson Creek, Lac La Belle, Palmyra, and Sullivan
4.	Develop a database to keep track of wildfire events in the county. (2008 Plan; 2012 status – no action)	Staff time	Medium	Х		Jefferson County Emergency Management; American Red Cross
5.	Develop and maintain a geographic database for natural hazard events, including location, weather conditions, and resulting damage. (2008 Plan; 2012 status – no action)	Staff time	High	X		Jefferson County Emergency Management; Jefferson County Land Information Office
6.	Investigate the establishment of a uniform way of providing information to the public regarding issuance of burning permits. (2008 Plan; 2012 status – no action)	Staff time	High	X		Jefferson County Sheriff's Department; local fire departments

## RESOLUTION NO. 2013-\_\_\_\_

## Accepting Quirk Foundation donation of \$25,000 to assist in the purchase of the Watertown Outboarders, Inc. property

WHEREAS, the Earl and Eugenia Quirk Foundation has previously voted to offer the Jefferson County Parks Department \$25,000 to partner with the DNR towards the purchase of 6.13 acres on the Rock River south of Watertown in order to preserve the property and provide for public outdoor recreation, and

WHEREAS, the Department of Natural Resources has been able to contract for the purchase of said land from Watertown Outboarders, Inc. using a combination of stewardship funds and the Quirk Foundation donation, and

WHEREAS, the Quirk Foundation donation is given to Jefferson County for this purpose, and

WHEREAS, the Parks Committee recommends accepting the donation and transferring it to the Department of Natural Resources to fully fund the purchase of the Watertown Outboarders, Inc. property on the Rock River,

NOW, THEREFORE, BE IT RESOLVED that the Earl and Eugenia Quirk Foundation, Inc. donation to Jefferson County in the amount of \$25,000 is hereby accepted; that said funds shall be transferred to the Wisconsin Department of Natural Resources to become part of the purchase price of the 6.13 acre Watertown Outboarders, Inc. parcel on the Rock River south of Watertown.

BE IT FURTHER RESOLVED that the Jefferson County Board of Supervisors expresses its gratitude to the Earl and Eugenia Quirk Foundation for its generous contribution and to the Department of Natural Resources for its partnership efforts in acquiring the Watertown Outboarders' boat launch and related facilities south of Watertown.

Fiscal Note: Twenty affirmative votes will be required as the receipt and expenditure of the donated funds is a budget amendment. No county tax levy funds are involved in the purchase of the property. Expenditure of any county funds on this property in the future will require County Board approval.

AYES	
NOES	
ABSTAIN	
ABSENT_	

Requested by Parks Committee and Finance Committee

Philip Ristow: 07-29-13; 08-01-13

08-13-13

#### EARL AND EUGENIA QUIRK FOUNDATION, INC. 314 West Main Street, Suite 11 Watertown, WI 53094-7630

December 6, 2012

Joe Nehmer, Director Jefferson County Parks Department 320 S. Main Street, Room 204 Jefferson, WI 53549

Re: Rock River Land Acquisition

Dear Joe:

Thank you for meeting with our Foundation regarding the possibility of acquiring a parcel of land on the Rock River just south of the City of Watertown. We understand that the Department of Natural Resources has placed a high priority on this particular parcel, because it would provide for the preservation of aquatic activities and wildlife viewing opportunities for the public in Jefferson County.

We understand that the parcel would provide for paddle-in camping, hiking and other nature related activities. You noted that there probably would not be full vehicle access to the river, but there would be a parking lot at the point of highway access.

Based upon this information, the Board of Directors has voted to offer the Jefferson County Parks Department \$25,000 so it can partner with the DNR toward the purchase of this land. Payment will be conditioned upon a confirmed closing of the purchase. If successful, we would appreciate consideration for naming the property to reflect the Conley/Quirk family which manages our Foundation.

If this purchase is not consummated, our Foundation is interested in having you and the DNR pursue some other comparable land acquisition fairly close to the Watertown City limits. We believe that this recreational opportunity would be a tremendous benefit to Watertown residents.

Very truly yours,

Anne M. Conley Director